Criminal Justice Reform in Massachusetts

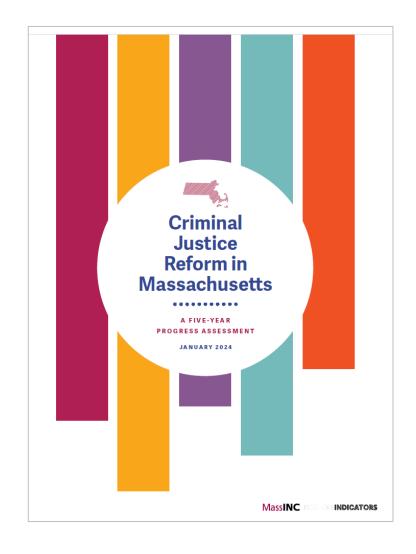
A Five-Year

Progress Assessment



Overview

- Primer on criminal justice reform
- Criminal justice trends post-2018
- Reinvestment trends post-reform



The Road to Criminal Justice Reform in Massachusetts

2012 Melissa's Law passes

2010
CORI reform
law passes
"Ban the box"
and first
significant
reductions to
drug sentences
in 30 years

"Three strikes" provisions
Good time increases and reductions to mandatory minimums for some drug offenses

2014 ROCA expands with Pay for Success social impact finance 2016
ACLU
Begins
"What a
Difference
a DA
Makes"
campaign













2015





2011
Safe &
Successful
Youth
Initiative
launches

2013
MassINC Produces
Crime, Cost,
Consequences and
spearheads MA Criminal
Justice Reform
Coalition

Massachusetts
leaders agree to
conduct limited
Justice
Reinvestment
Initiative review with
support from
Council of State

Governments (CSG)

April 13, 2018 Governor Baker signs criminal justice reform laws



Goals of the 2018 reform laws

- Reduce incarceration and recidivism
- Improve behavioral health
- Reduce racial disparities in the criminal legal system, and their impact on communities of color
- Underlying theory of change:
 "less incarceration = more public safety"

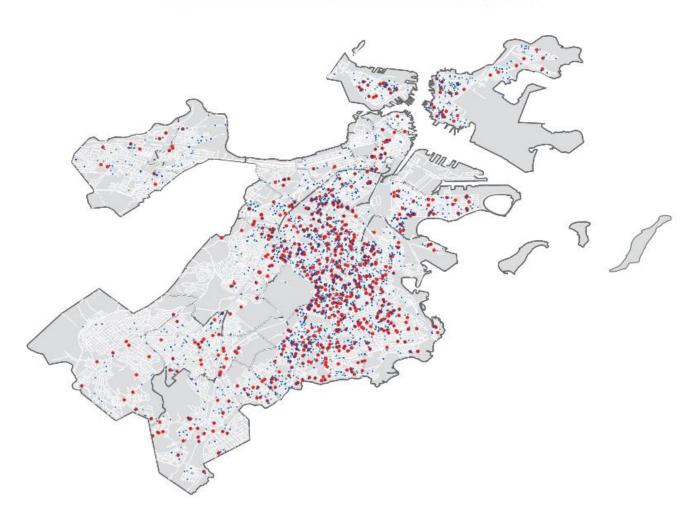


The Geography of Incarceration

A Special Report from the Boston Indicators Project in Partnership with MassINC and the Massachusetts Criminal Justice Reform Coalition



Suffolk County House of Correction Commitments and Nashua Street Jail Detentions, 2013





Act Relative to Criminal Justice Reform

- Decriminalization and diversion
- Pretrial detention
- Sentence length reductions and enhancements
- Restrictive housing reforms
- Solitary confinement
- Reduced parole and probation fees
- Criminal record sealing changes
- Data collection and transparency

Act Implementing the Joint Recommendations of the Massachusetts Criminal Justice Review

- Good time and program completion credits
- Eligibility for limited good time reductions for some individuals serving mandatory minimums
- Compliance credits for those with post-release parole or probation supervision



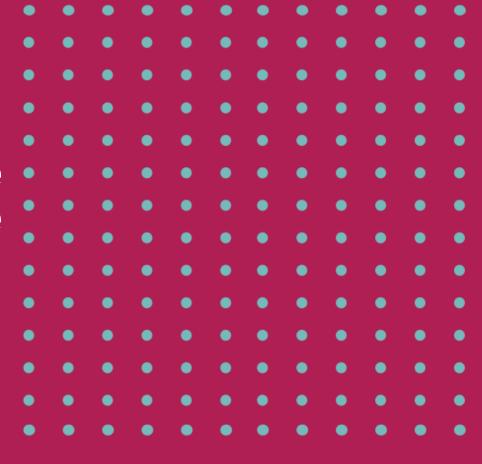
Research Questions

- Did the 2018 reforms lead to meaningful reductions in incarceration?
- Did the 2018 reforms reduce racial disparities in the criminal legal system?
- Has Massachusetts made meaningful investments in alternatives to incarceration?
- Is the less incarceration = more public safety formula working?

Method/Disclaimer

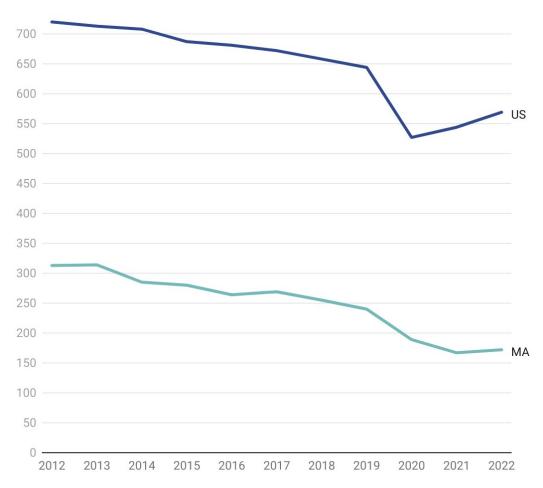
- ✓ Descriptive analysis only
- ✓ All findings are suggestive; we cannot make causal claims about the impact of policy changes

Evaluating Crime and Criminal Justice Trends Post-Reform



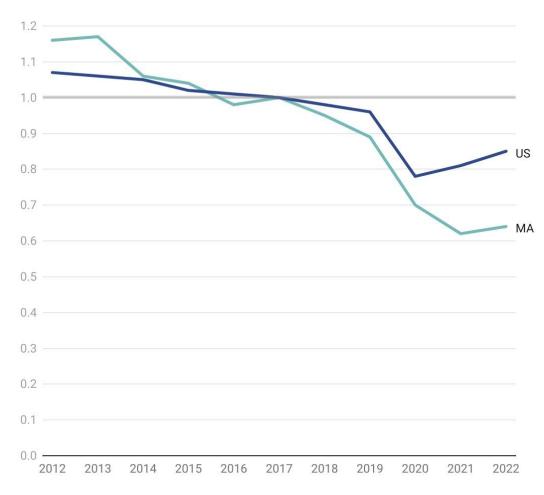
Incarceration rates in the United States versus Massachusetts

Per 100,000 residents



Source: US Bureau of Justice Statistics and Massachusetts Executive Office of Public Safety and Security, Cross-Tracking System

Indexed to 2017

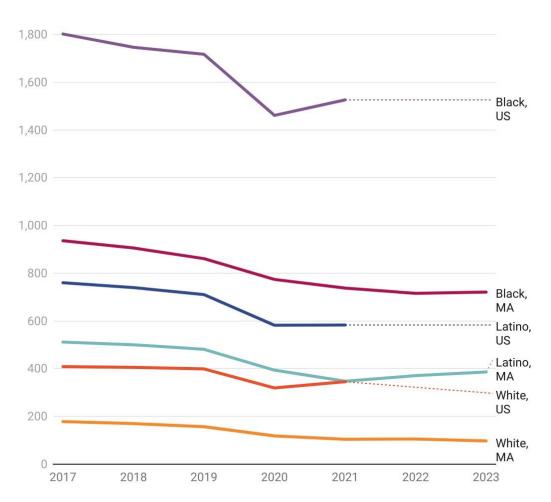


Source: US Bureau of Justice Statistics and Massachusetts Executive Office of Public Safety and Security, Cross-Tracking System



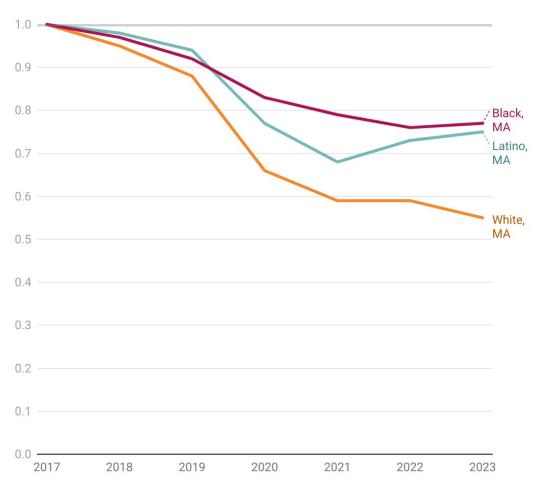
Incarceration rates in the United States versus Massachusetts by race/ethnicity

Per 100,000 residents



Source: US Bureau of Justice Statistics and Massachusetts Executive Office of Public Safety and Security, Cross-Tracking System

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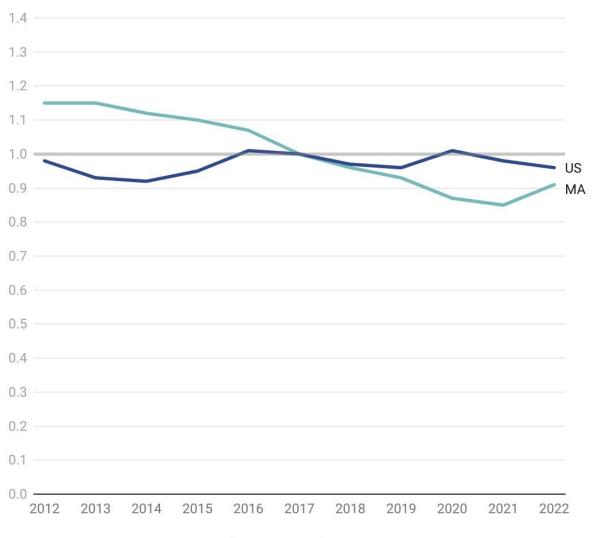


Source: US Bureau of Justice Statistics and Massachusetts Executive Office of Public Safety and Security, Cross-Tracking System



Violent crime rates in the United States versus Massachusetts

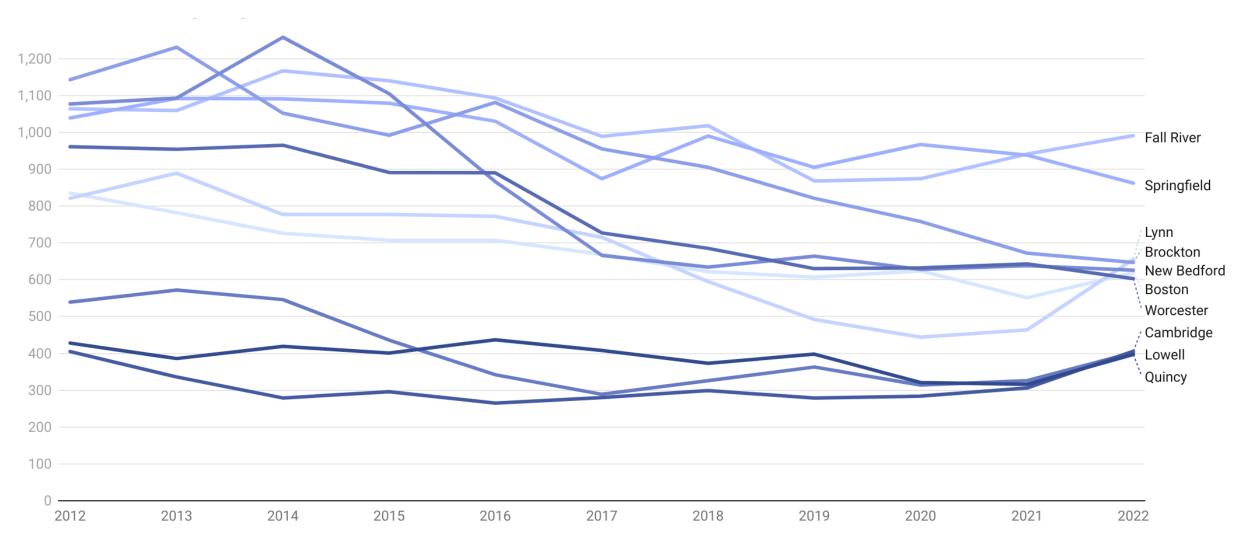
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^{*} Note: National 2021 data has a significant margin of error due to data quality issues. Source: FBI Crime Data Explorer



Violent crime rate per 100,000 residents, 10 largest cities

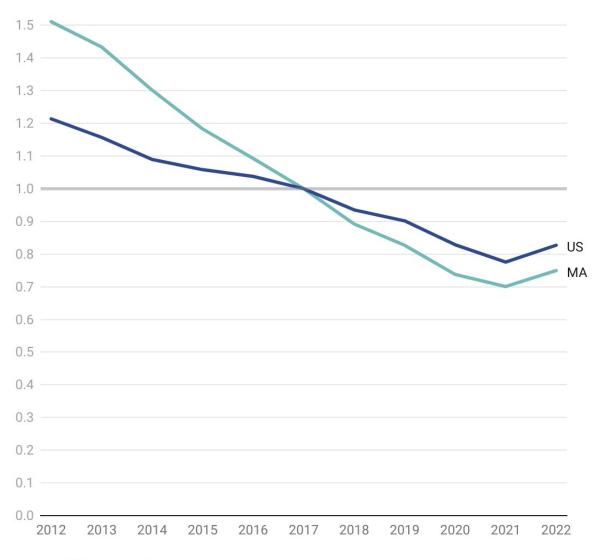


Source: Kaplan, Jacob. Jacob Kaplan's Concatenated Files: Uniform Crime Reporting Program Data: Offenses Known and Clearances by Arrest (Return A), 1960-2021. Ann Arbor, MI: Inter-university Consortium for Political and Social Research



Property crime rates in the United States versus Massachusetts

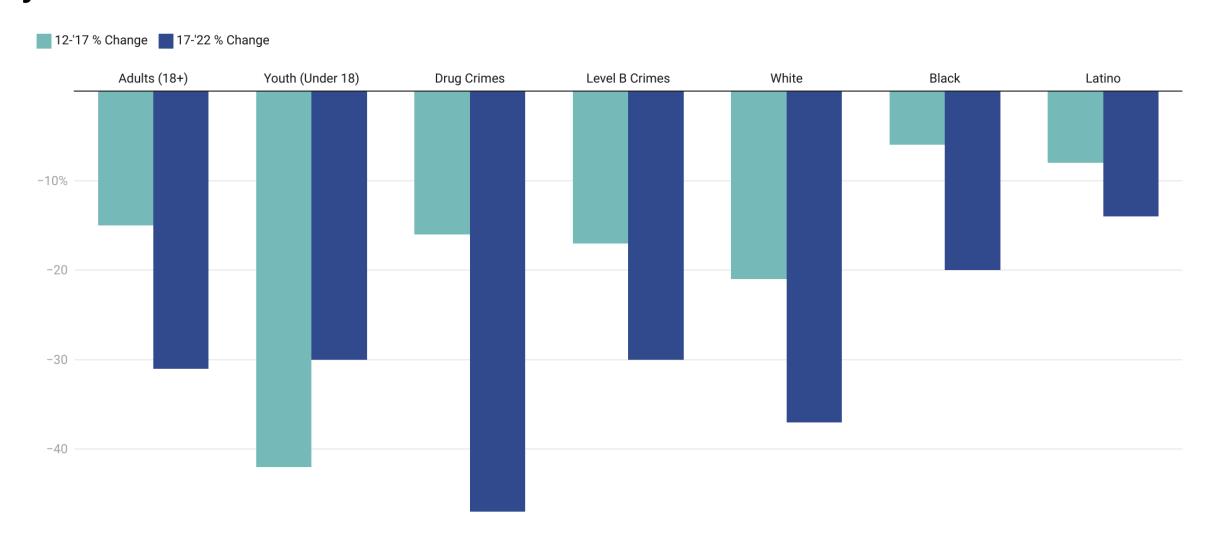
Indexed to 2017



Source: FBI Crime Data Explorer



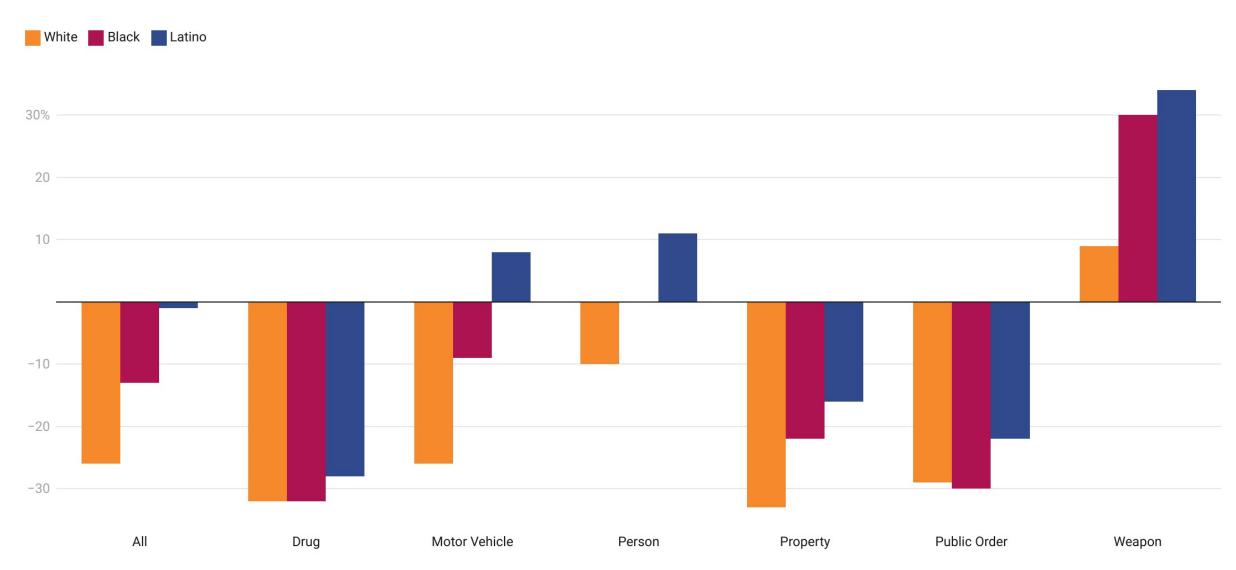
Percent change in arrests in the five years before and after 2018, all reporting jurisdictions



Source: Massachusetts State Police CrimeSOLV



Percent change in charges by offense, Fiscal Year 2019 to Fiscal Year 2023

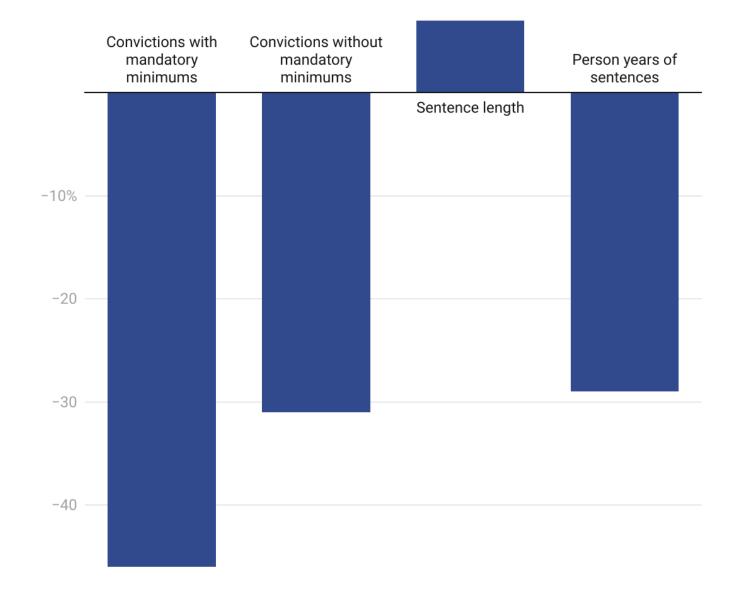


Source: Massachusetts Trial Court Department of Research and Planning



Percent change in annualized averages of drug-related sentences pre vs post reform

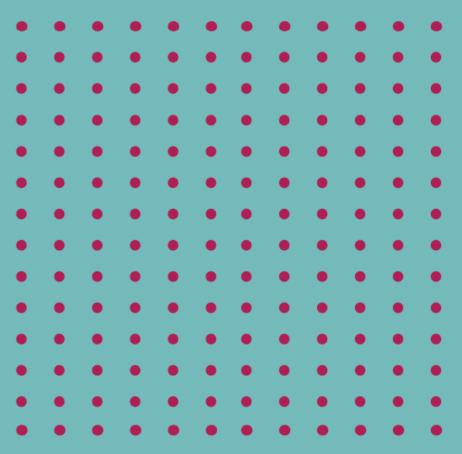
from the period before reform (July 1, 2016 to April 13, 2018) to the period after reform (April 17, 2018 to June 30, 2023)



Source: Massachusetts Trial Court and MassINC calculations



Evaluating Investment
Trends in Treatment,
Rehabilitation and
Community Economic
Development Post-Reform



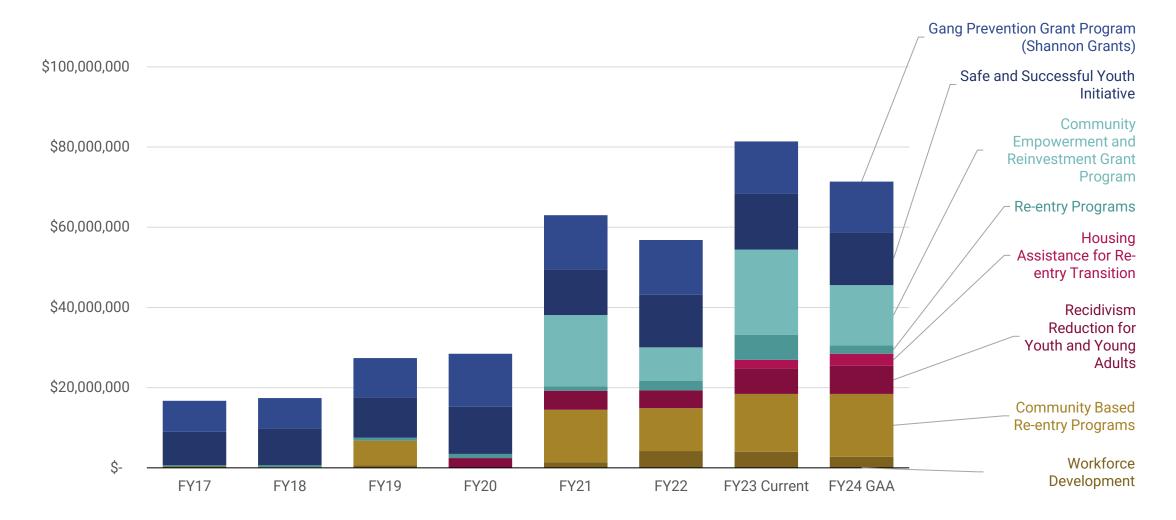
Corrections and Reentry Funding

Post-reform, per-inmate funding increased significantly.

It's not clear where this funding is going.

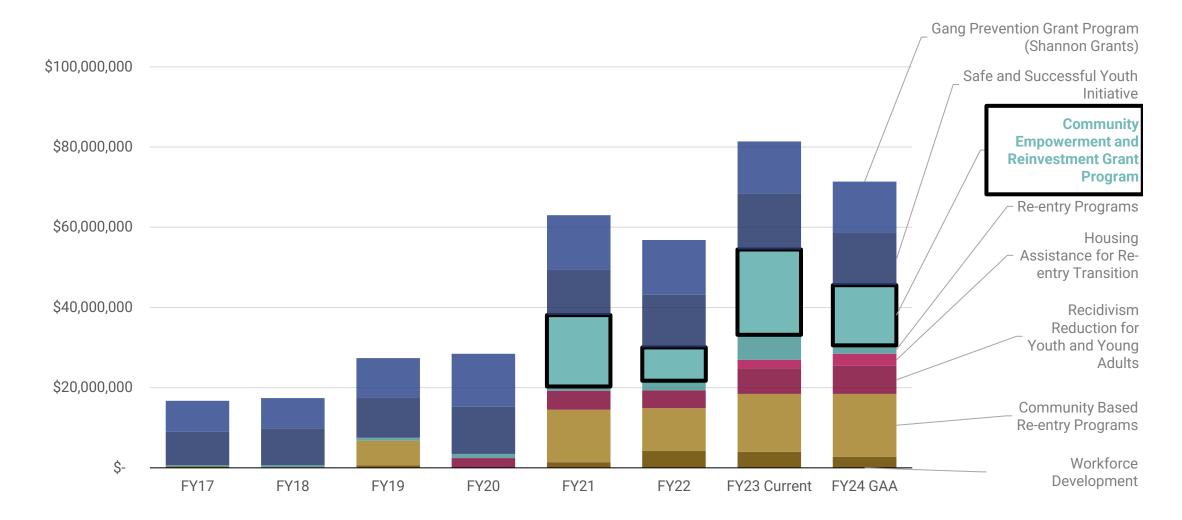
 We have a better understanding of reentry and reinvestment funding, which has seen some of the greatest new investments

Reentry and reinvestment program funding.



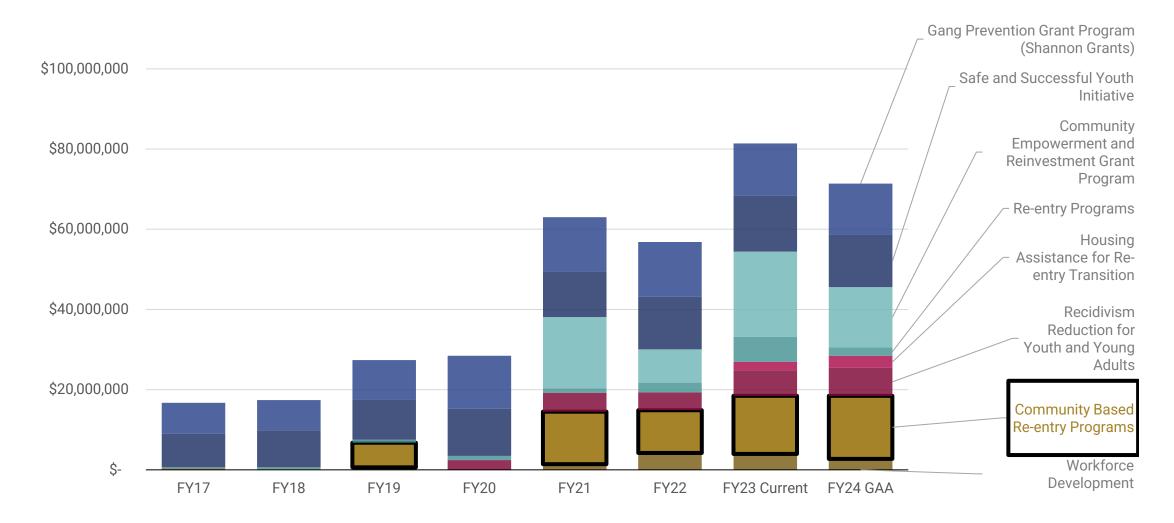


Reentry and reinvestment program funding.



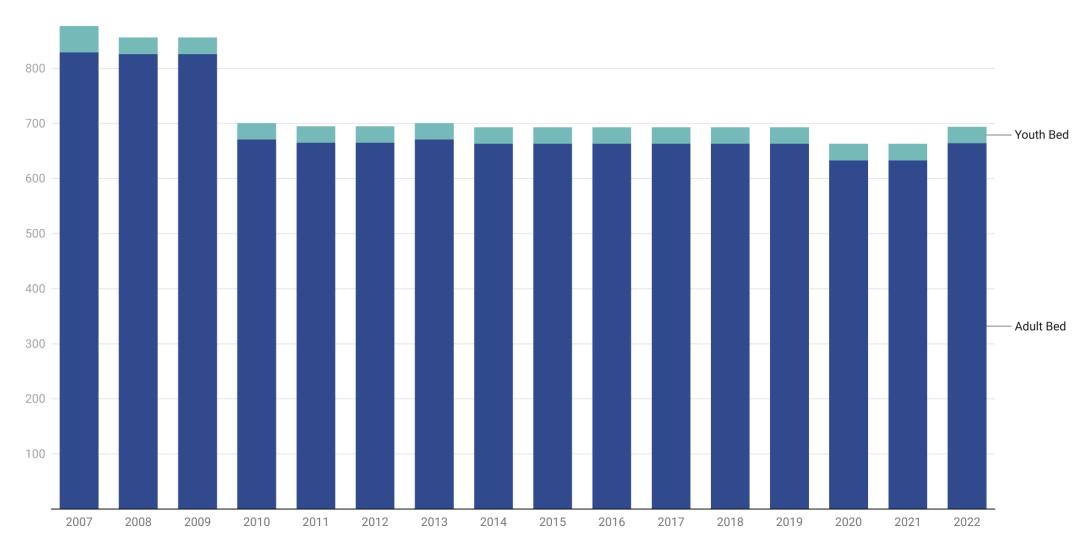


Reentry and reinvestment program funding.





Number of adult and youth continuing care beds. Massachusetts.





Doubling Down on Early Success

Doubling Down on Early Success

- Fully implement the data and transparency provisions of the 2018 reform law with a deeper commitment to evaluation and unearthing the root causes of racial disparities.
- 2. Increasing continuing care and community-based treatment capacity.
- Maintain investments in residential reentry and address unmet housing needs for emerging adults.
- 4. Build sustainable capacity for community reinvestment and restorative justice.
- Prepare a correctional facilities master plan that confronts lingering issues that have major implications for criminal justice reform and public safety in the Commonwealth.

